MANIA K. BAGHDADI VINCENT J. CURTIS, JR. ROBERT A. DePONT THOMAS J. DOUGHERTY, JR. JAMES G. ENNIS ANNE E. GOODWIN RICHARD HILDRETH EDWARD W HUMMERS, JR FRANK R. JAZZO BARRY LAMBERGMAN PATRICIA A. MAHONEY GEORGE PETRUTSAS ROBERT D. PRIMOSCH LEONARD R. RAISH JAMES P BILEY JULIE E. RONES* MARVIN ROSENBERG STEPHEN R. ROSS ESTELLA SALVATIERRA TIMOTHY R. SCHNACKE** LONNA M. THOMPSON

*ADMITTED IN PENNSYLVANIA ONLY
**ADMITTED IN KANSAS ONLY

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WRITER'S NUMBER (202) 828-

5738

November 14, 1990

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NOV 1 4 1990

Ms. Donna R. Searcy Secretary Federal Communications Commission 1919 M Street, N.W. Room 222 Washington, D.C. 20554

Federal Communications Commission Office of the Secretary

Re: Valley Public Television, Inc.

File No. BPET-900904KF Bakersfield, California

Dear Ms. Searcy:

Transmitted herewith, on behalf of Valley Public Television, Inc., applicant for a construction permit for a new noncommercial educational television station on Channel *39 at Bakersfield, California, are an original and four copies of its "Petition for Leave to Amend" in the above-referenced matter. An Amendment and a Request for Waiver are being transmitted simultaneously herewith.

Should any questions arise concerning this matter, please communicate with this office.

Very truly yours,

Lonna M. Thompson

Counsel for

Valley Public Television, Inc.

LMT/mac Enclosures BEFORE THE

ORIGINAL

Federal Communications Commission

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WASHINGTON, D.C. 20554

NOV 1 4 1990



acceptance of the amendment, nor would any other party be prejudiced, as the amendment is a qualifying amendment that would allow Valley to proceed with its application. The amendment is not in any way altering the engineering of Valley but rather would allow Valley to go forward status quo.

2. Acceptance of the amendment would be in the public interest as it would allow Valley to prosecute its application and compete to provide by a San Joaquin Valley station the first noncommercial service to the 150,000 residents of the Bakersfield area, who are currently without such service and who reside in the southern portion of that valley. Further, acceptance of the amendment would allow a comparative determination of the best applicant to serve Bakersfield. See Azalea Corp., et al., 31 F.C.C.2d 561, 563 (1971); Anax Broadcasting, 87 F.C.C.2d 483, 498 (1981).

Therefore, Valley requests that its amendment be accepted and its waiver request granted.

Respectfully submitted,

VALLEY PUBLIC TELEVISION, INC.

By: // // All dreth

By: Lonna M. Thompson

Its Attorneys

FLETCHER, HEALD & HILDRETH 1225 Connecticut Avenue, N.W. Suite 400 Washington, D.C. 20036-2679 (202) 828-5700

November 14, 1990



KVPT Channel 18

1544 Van Ness Avenue Fresno, California 93721 (209) 266-1800

Colin Dougherty, General Manager

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AMENDMENT

Federal Communications Commission
Office of the Secretary

RE: Valley Public Television, Inc.
Application for Construction Permit
New Non-Profit Educational Television Station
Channel 39
Bakersfield, California

File #: BPET 900904KF

Valley Public Television, Inc. hereby amends its application to include the attached "Request for Waiver" of Section 73.610 of the FCC's rules.

Colin Dougherty

General Manager/Executive Dfrector

Dated: 10v-6 1990

VALLEY PUBLIC TELEVISION, INC.

BOARD OF Differ CORS

Mary Louise Vivier Chairman

Valley Public Television, Inc.
Application for a Construction Permit for
a New Noncommercial Educational
Television Station on
Channel *39, Bakersfield, California
File No. BPET-900904KF

REQUEST FOR WAIVER

Valley Public Television, Inc. ("Valley") requests a waiver of Sections 73.610 and 73.698 of the Commission's Rules regarding the mileage separation between the reference point coordinates of educational Channel *25 in Ridgecrest, California and Valley's proposed facilities on Channel *39 in Bakersfield, California (File No. BPET-900904KF). Valley's proposed Channel *39 facilities are not short-spaced to any existing station, as there is no station operating on Channel *25 in Ridgecrest.

Ridgecrest1/ is a small town in the eastern desert area of California, with a population of less than 16,000 persons. The only town within ten miles of Ridgecrest is Inyokern, with a population of but 800 persons. Although Channel *25 has been allocated to Ridgecrest since February 9, 1966 (effective March 28, 1966), no interest has ever been shown by anyone in operating on Channel *25. Prior to the Channel *25 allocation to Ridgecrest, Channel *42 was allocated to Ridgecrest on June 4, 1965. No interest was shown in Channel *42 either. In short, the allocation has lain fallow for over twenty-five years.

Ridgecrest, which is not on any major highway, is located in the rugged desert area of eastern California. Its principal reason for existence is that it is adjacent to the China Lake Naval Weapons Center.

As the attached engineering statement of Moffet, Larson & Johnson, Inc. demonstrates, there are numerous locations in the hills to the east which overlook Ridgecrest and in which a Channel *25 facility could be located without any resultant short-spacing between the Channel *25 and Valley's proposed Channel *39 station. Additionally, should Channel *41 be dropped into Ridgecrest as a result of the final outcome of MM Docket No. 85-390, there are also many locations at which a station on Channel *41 could operate without any short-spacing problems to Valley's proposed Channel *39 facilities.2/

Valley was not aware of any short-spacing question at the time it filed its Channel *39 application. Valley chose to locate at Breckinridge Mountain at the coordinates specified in its Channel *39 application in order to be at an existing antenna farm so as to avoid any receiving antenna orientation problems, to achieve maximum coverage, and also to achieve substantial savings in costs, which is a very important consideration to a noncommercial station. Indeed, Valley's coverage, as compared to that proposed in the mutually exclusive application for Channel *39 of Community Television of Southern California ("Community"), shows that Valley would reach

Notice of Proposed Rule Making, MM Docket No. 85-390, 50 Fed. Reg. 52806, published December 26, 1985; Report and Order, MM Docket No. 85-390, FCC 87-297, released September 30, 1987, reconsideration pending. There is confusion as to whether Ridgecrest eventually will be allocated Channel *25 or *41 as evinced by the engineering exhibit (page 1) of Community Television of Southern California's Channel *39 application which analyzes "Channel 40" [sic] at Ridgecrest.

421,000 persons and cover an area of 12,370 sq. km., as opposed to Community's proposed facilities which would serve 332,293 persons and cover an area of 8,932 sq. km. Valley's coverage would provide 88,707 persons and an area of 3,438 sq. km. more service than would the opposing application, including areas and persons now largely unserved by an educational television station.

Although there are inferior sites that are not short spaced, Valley submits that this fact must be analyzed in light of the overall public interest considerations for noncommercial educational television stations. The Commission takes into account its goal of fostering the growth and improved quality of educational broadcasting service in deciding waivers and applying policies to educational stations.3/

In fact, the Commission has granted short-spacing waivers to commercial stations in situations similar to that of Valley's to allow those stations to provide better service or service to an increased number of persons that could not be accomplished from a fully spaced site. In Caloosa Television Corp., 64 R.R.2d 1640 (1988), recon. denied, 66 R.R.2d 1303 (1989), a short-spacing waiver was granted without a showing that no fully spaced sites existed, because, inter alia, the station would achieve a first off-the-air network service to a significant number of persons, with no corresponding loss area. In Pappas

^{3/} For example, the Commission's multiple ownership rules do not apply to educational television and FM licensees. See Section 73.3555(f) of the Rules.

Telecasting, Inc., 49 R.R.2d 1688 (1981), the Commission found that the public interest required waiver of the short-spacing of a proposed new site of an existing station that would be mutually exclusive with the proposed site of another existing station even though fully spaced sites were available because the short-spaced proposal would give many more persons their first non-network commercial signal as compared to those who would lose their only such service.

In <u>KXO</u>, <u>Inc.</u>, 6 R.R.2d 834 (1966), a station filed a mileage separation waiver where its transmitter location would be short-spaced by 20 miles to a co-channel facility. The Commission granted the waiver because it would not result in a diminution of service to any area, and, instead, would have the positive effect of providing service to more people in an area within its proposed Grade B contour of 9,123 square miles (containing 23,365 people). Similarly, in <u>The Outlet Co.</u>, 12 R.R.2d 387 (1968), a station applied for a short-spacing waiver in order to change its antenna site which would be short-spaced to a co-channel facility by 6 miles. The Commission granted the waiver because of the improvement of the station's signal.

Similarly, Valley has proposed facilities that will serve a greater number of persons who would not receive service from a fully spaced site. In Valley's case, a vacant allocation is involved, so no service loss whatsoever would occur. Moreover, the public interest would be served by grant of the waiver request to allow Valley to compete to extend its service into

the Bakersfield area for reception by persons currently deprived of Valley's signal due to mountain and coastal ranges. Included among these persons would be at least 150,000 persons who currently do not receive an off-the-air noncommercial educational service. 4/ Additionally, Valley's proposed facilities would allow maximum coverage of the Bakersfield area.

Further, in evaluating the other factors the Commission analyzes in granting short-spacing waivers, Valley has shown good cause for a waiver.5/ First, the magnitude of the short spacing would be small, less than 10 square kilometers.6/ Secondly, there will be no predicted loss of service, because there is no existing service on Channel *25, and, therefore, no concern of the effect on an existing licensee or permittee. Third, there are no environmental concerns; in fact, location of Valley's facilities at an existing antenna farm would actually benefit the environment. Lastly, Valley's site is superior to any other for the purpose of bringing an off-the-air educational

<u>4/</u> <u>See</u> July 25, 1990 Letter from Roy J. Stewart, Chief, Mass media Bureau, to Community Television of Southern California, page 3.

^{5/} See, e.g., Caloosa, 64 R.R.2d at 1642-1643, for list of relevant factors, including: (1) unsuitability of current site or no available fully spaced sites, (2) extent of spacing shortfall, (3) extent of loss of service to persons served at current site, (4) environmental considerations, (5) concerns of licensee to which short spacing would occur, and (6) the extent to which existing licensees' spacing constraints knowingly existed.

See, e.g., Clay Broadcasting Corp., 50 R.R.2d 1273, recondenied, 51 R.R.2d 916 (1982) (approval of 5 mile shortfall out of 190 mile distance required).

television signal by an overwhelming margin. Clearly, Valley has met its threshold burden of establishing good cause for a grant of the requested waiver.

As the Commission's files will amply demonstrate, Valley has been trying for the last several years to obtain an authorization to serve the Bakersfield area, not only by applying for Channel *39 but also through two television translator applications. In each and every case, Valley's efforts to provide such service have been frustrated and delayed through filings of Community Television of Southern California, the competing applicant for Channel *39 and the sole objector to Valley's application. Valley's dedicated efforts should not be stopped because of the short-spacing when, in fact, there is no station operating on Channel *25, nor has there been any interest shown by anyone to operate on Channel *25 in the last 25 years since its allotment.7/

Further, Commission policy favors granting the Valley qualifying amendment and waiver request in order to allow Valley to compete as an applicant to determine the best licensee. See Azalea Corp., et al., 31 F.C.C.2d 561, 563 (1971) ("Since the public interest is best served by having as many qualified applicants as possible competing for each broadcast facility, it

In the case of Mary R. Krupis and WLOS-TV, Inc., released April 12, 1990 (FCC 90-131), the Commission noted that where a "frequency lies fallow" the FCC should "reallocate that channel for other uses." Clearly, a "fallow" channel should not block a viable utilization of a channel in the manner proposed by Valley.

has long been Commission policy to permit an applicant to remove a disqualifying factor through amendment during hearing"); see also Anax Broadcasting, 87 F.C.C.2d 483, 489 (1981) ("due diligence requirement should be interpreted in light of the equities of the case, especially where a proffered amendment is intended to cure a disqualifying defect").

Wherefore, Valley requests a waiver of Sections 73.610 and 73.698 of the FCC Rules to allow it to locate its facilities on Channel *39 short-spaced to the theoretical reference point of Channel *25.

Moffet, Larson & Johnson, Inc.

5203 LEESBURG PIKE

CONSULTING TELECOMMUNICATIONS ENGINEERS

FALLS CHURCH, VA 22041

ENGINEERING EXHIBIT

IN SUPPORT OF THE APPLICATION BY

VALLEY PUBLIC TELEVISION, INC.

FOR A

NON-COMMERCIAL BROADCAST STATION

IN

BAKERSFIELD, CALIFORNIA

FCC FILE NUMBER BPET-900904KF

MOFFET, LARSON & JOHNSON, INC.

5203 LEESBURG PIKE

CONSULTING TELECOMMUNICATIONS ENGINEERS

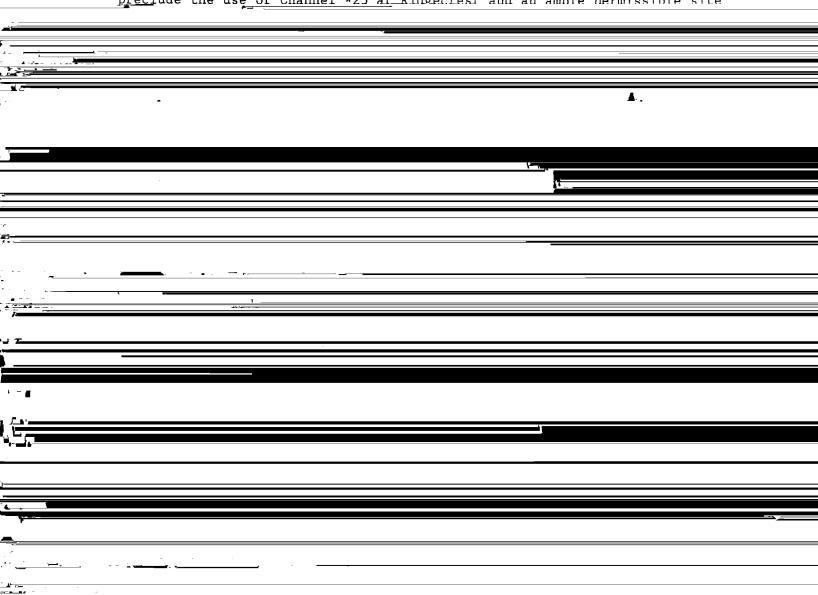
FALLS CHURCH, VA 22041

Valley Public Television, Inc. Bakersfield, California

ENGINEERING STATEMENT

This Engineering Exhibit has been prepared on behalf of Valley Public Television, Inc. (VPT), an applicant for a new non-commercial broadcast station in Bakersfield, California (FCC File Number BPET-900904KF), in support of a request for waiver of Paragraph 73.610 and Paragraph 73.698, Table II of the FCC Rules.

The proposed VPT transmitter site is 9.8 kilometers short-spaced to the city reference coordinates of an unused Channel *25 allotment at Ridgecrest, California. Exhibit 1 is an allocation study for Channel *25 at Ridgecrest, California. Exhibit 2 shows the permissible site area for the Channel *25 allotment and the restriction that the VPT proposal would place on the Channel *25 site area. As shown on Exhibit 2, grant of the VPT proposal would not preclude the use of Channel *25 at Ridgecrest and an ample nermissible site



Moffet, Larson, & Johnson, Inc.

Page: 1 Date: 11/05/90

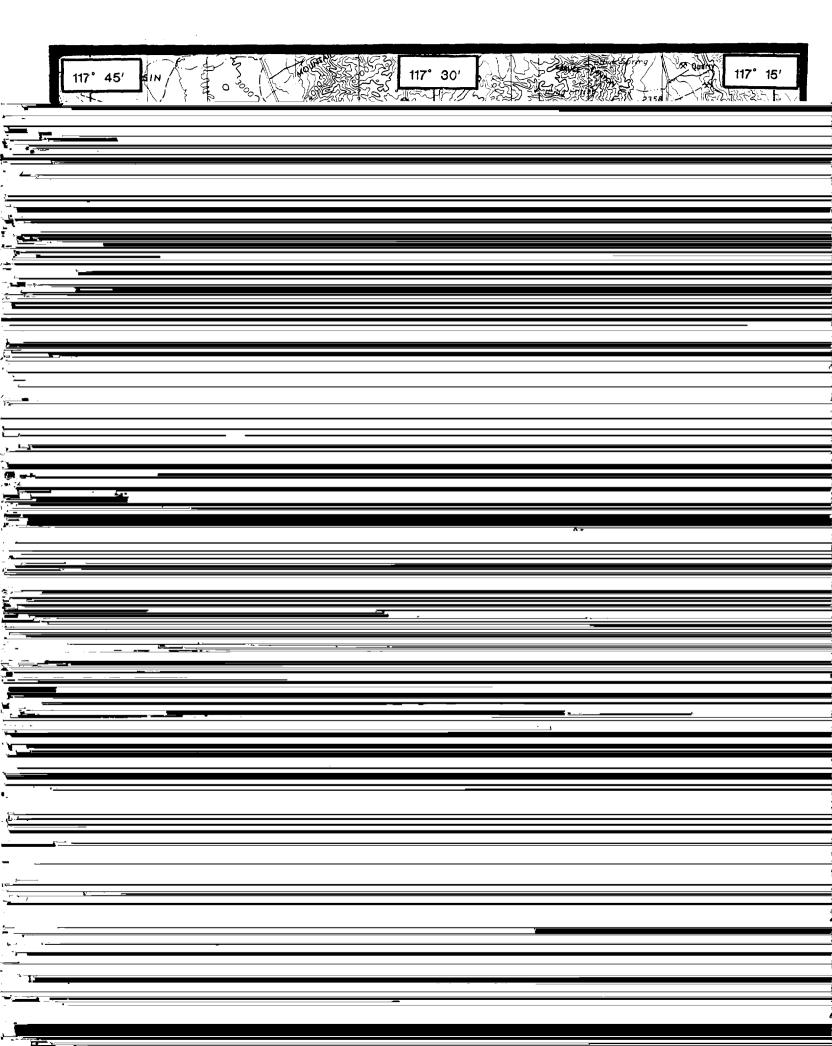
Study Name : Ridgecrest, California

Channel : 25n

Coordinates: N 35 37 30.0 W 117 40 12.0 Separations: TV Zone 2 - Full Service

Call	City &	State Stat File -	number Chan	ERP	HAAT	Zn Latitude	Longitude	Bear	Dist	Req'd	Clear
									ki	lometer	`s
KGET	BAKERSFIELD	CA LIC BLCT 79	90529 KF 17z	5000	1400	2 35 26 20.0	118 44 23.0	258.2	99.19	31.4	67.79
KSCI	SAN BERNARDINO	CA LIC BLCT 25	579 18-	3334	2380	2 34 11 15.0	117 41 53.5	180.9	159.49	95.7	63.79
KEROTV	BAKERSFIELD	CA LIC BMLCT 30	05 23-	1760	3700	2 35 27 14.0	118 35 37.0	257.4	85.88	31.4	54.48
	RIDGECREST	CA ALC	* 25z			2 35 37 30.0	117 40 12.0	239.9	.00	280.8	-280.8
KMPH	VISALIA	CA LIC BMLCT 78	B1115KF 26+	2950	2730	2 36 17 12.0	118 50 20.0	305.3	128.49	87.7	40.79
KMPH	VISALIA	CA CPM BMPCT 89	91114KE 26+	3214	2570	2 36 40 2.0	118 52 42.0	317.2	158.74	87.7	71.04
KBAKTV	BAKERSF IELD	CA LIC BLCT 23	317 292	1700	3730	2 35 27 11.0	118 35 25.0	257.3	85.61	31.4	54.21
NEW	BAKERSFIELD	CA APP BPET 90	00904KF! * 39-	162	3596	1 35 27 14.0	118 35 37.0	257.4	85.88	95.7	-9.82
NEW	BAKERSFIELD	CA APP BPET 88	31012KE! * 39-	310	1332	2 35 26 17.0	118 44 23.0	258.2	99.21	95.7	3.51
	BAKERSF IELD	CA ALC	* 39-			2 35 22 31.0	119 1 16.0	257.6	125.68	95.7	29.98
KTBNTV	SANTA ANA	CA LIC BLCT 83	30418KH 40z	631	2890	2 34 13 27.0	118 3 44.0	193.0	159.48	119.9	39.58

EXHIBIT 1



Moffet, Larson, & Johnson, Inc.

Date: 11/05/90

Page: 2

Study Name : Ridgecrest, California

Channel : 41n

Coordinates : N 35 37 30.0 W 117 40 12.0

Separations : TV Zone 2 - Full Service

Call	City &	State Stat File	e - number Chan	ERP	HAAT	Zn Latitude	Longitude	Bear	Dist Req'd	Clear
									kilomet	ers
D86-172	LOS ANGELES	CA PADD	26 <i>z</i>			1 34 3 15.0	118 14 28.0	196.8 1	81.92 119.9	62.02
KMPH	VISALIA	CA LIC BMLCT	781115KF 26+	2950	2730	2 36 17 12.0	118 50 20.0	305.3 1	28.49 119.9	8.59
KMPH	VISALIA	CA CPM BMPC1	891114KE 26+	3214	2570	2 36 40 2.0	118 52 42.0	317.2 1	158.74 119.9	38.84
KMEXTV	LOS ANGELES	CA LIC BLCT	790118LF 34z	1950	2940	2 34 13 35.0	118 3 56.0	193.2 1	159.31 95.7	63.61
NEW	BAKERSFIELD	CA APP BPET	900904KF1 * 39-	162	3596	1 35 27 14.0	118 35 37 0	257 Δ	85.88 31.4	54.48
NEW	BAKERSFIELD	CA APP BPET	881012KE! * 39-	310	1332				99.21 31.4	
KTBNTV	SANTA ANA	CA LIC BLCT	830418KH 40z	631	2890	2 34 13 27.0	118 3 44.0	193.0 1	159.4 8 87.7	71.78
	YOSEMITE VALLEY	CA ALC	41 z			2 37 44 42.0	119 35 12.0	324.6 2	291.02 280.8	10.22
KDOBTV	BAKERSFIELD	CALIC BLCT	881229KF 45+	5000	1325	2 35 26 20.0	118 44 24.0	258.2	99.22 31.4	67.82
KDOCTV	ANAHEIM	CA LIC BLCT	821028KF 56-	2820	2390	2 34 11 14.0				

EXHIBIT 3

MOFFET, LARSON & JOHNSON, INC.

5203 LEESBURG PIKE

CONSULTING TELECOMMUNICATIONS ENGINEERS

FALLS CHURCH, VA 22041

Valley Public Television, Inc. Bakersfield, California

AFFIDAVIT

COUNTY OF FAIRFAX)

COMMONWEALTH OF VIRGINIA)

MICHAEL B. DEGITZ, being duly sworn upon oath deposes and says:

That he is corporate secretary of the firm of Moffet, Larson & Johnson, Inc., consulting telecommunications engineers;

That this firm has been retained by Valley Public Television, Inc. to prepare this engineering statement;

That he has either prepared or directly supervised the preparation of all technical information contained in this engineering statement; and that the facts stated in this engineering statement are true of his knowledge, except as to such statements as are herein stated to be on information and belief, and as to such statements he believes them to be true.

Michael B. Degitz

Subscribed and arrown to hofoen me thin 5th day of Newsomber 2000stillings

MOFFET, LARSON & JOHNSON, INC.

5203 LEESBURG PIKE

CONSULTING TELECOMMUNICATIONS ENGINEERS

FALLS CHURCH, VA 22041

Valley Public Television, Inc. Bakersfield, California

AFFIDAVIT

COUNTY OF FAIRFAX) SS: COMMONWEALTH OF VIRGINIA

WALLACE E. JOHNSON, being duly sworn upon oath deposes and says:

That his qualifications are a matter of record with the Federal Communications Commission:

That he is a registered professional engineer in the Commonwealth of Virginia and the District of Columbia and is the President of the firm of Moffet, Larson & Johnson, Inc.;

That this firm has been retained by Valley Public Television, Inc. to prepare this engineering statement;

That he has either prepared or directly supervised the preparation of all technical information contained in this engineering statement; and that the facts stated in this engineering statement are true of his knowledge, except as to such statements as are herein stated to be on information and belief, and as to such statements he believes them to be true.

Wallace E, Wallace

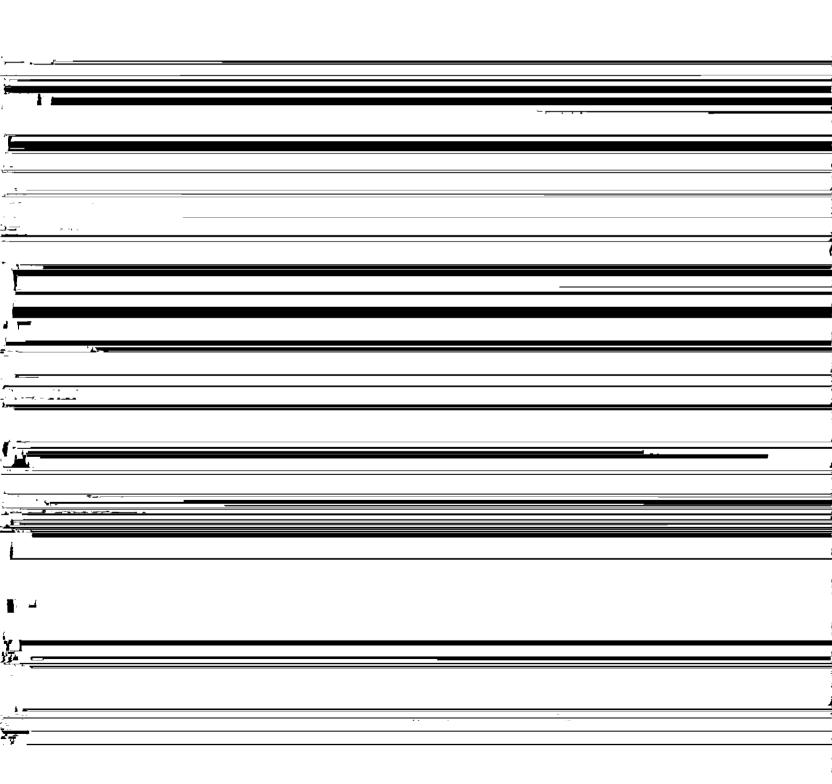
Subscribed and sworn to before me this 5th day of November, 1990.

My Commission expires September 13, 1991.

13521

CERTIFICATE OF SERVICE

I, Marnette Clemons, a secretary in the law firm of Fletcher, Heald & Hildreth, do hereby certify that true copies of the foregoing "Amendment and Request for Waiver" were sent this 14th day of November, 1990, by first-class United States mail, postage prepaid, to the following:



CERTIFICATE OF SERVICE

I, Marnette Clemons, a secretary in the law firm of Fletcher, Heald & Hildreth, do hereby certify that true copies of the foregoing "Petition for Leave to Amend" were sent this 14th day of November, 1990, by first-class United States mail, postage prepaid, to the following:

*Mr. Clay Pendarvis
Chief, Television Branch
Mass Media Bureau
Federal Communications Commission
Room 700
1919 M Street, N.W.
Washington, D.C. 20554

Theodore D. Frank, Esquire
Peter Tannenwald, Esquire
Arent, Fox, Kintner, Plotkin
& Kahn
1050 Connecticut Avenue, N.W.
Suite 600
Washington, D.C. 20036
Counsel for Community Television
of Southern California, Inc.

*By Hand

Marnette Clemons